

Managing a Country's Sustainability - The Case of Malaysia and Indonesia Public Debt

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Abstract

The study is driven by the motivation to examine the effects of policy interest rates and crude oil prices on Malaysian and Indonesian government borrowing within the framework of Keynesian macroeconomic theory. Using Autoregressive Distributed Lag (ARDL) model as an estimation tool over the observed period from March 2013 till June 2018, the study uncovers the absence of long-term equilibrium relationship between government borrowings and the two explanatory variables. However, based upon Error Correction Representation via ARDL model, there is a significant long-run relation (at 10% level) between Indonesian government borrowing and the two tested variables. Interestingly, this is not the case for Malaysia over both long-run and short-run relations. With respect to the short-run dynamics, there is a unidirectional causality running from crude oil price to Indonesian government borrowing. It seems crude oil price plays a significant role in influencing Indonesian government's choice of public financing. As expected, the short-term policy rate has no significant bearing on government borrowings at all.

Keywords: Malaysian government borrowings, Indonesia public debt, autoregressive distributed lag cointegration, West Texas intermediate price and policy interest rates

1. Introduction

Malaysia and Indonesia are both oil-producing countries and it is intriguing to investigate to what extent that changes in crude oil price over the past five years could affect the government's choice of financing. The fluctuation in crude oil price has caused many oil-producing countries, particularly the governments to review their fiscal and monetary policy. The Asian Debt Crisis 1997 has been a very good example on how Malaysia and Indonesia managed their public debts. The world has witnessed how Malaysia refused to subscribe the prescription given by International Monetary Fund (IMF) and decided to peg its Ringgit Malaysia (RM) to USD, coupled with massive domestic government borrowing. Meanwhile, Indonesia agreed to follow the rescue plan organized by IMF and indulged in foreign borrowing. As a result, the Indonesia domestic interest rate increased sharply and forced many companies into insolvencies due to their inability to repay short-term debts and term loans. The sudden change in the monetary policy (as shown by sharp increase in the interest rates) detrimentally affected all market players in the Indonesia economy. This study is pursued with the motivation to find out the relationships between these three variables and government borrowing is the variable of interest. The crude oil price has started to decline since September 2014 and it reached the bottom of USD37 per barrel in March 2016. Such a price swing would detrimentally affect government revenue, which in turn triggers the need for government borrowing. This study is narrowed towards a number of pertinent issues within the expansionary fiscal policy as well as monetary policy.

Hashemzadeh & Taylor (1988) examine the causality between stock prices, money supply and interest rates. From the Granger-Sims test, they find that rise interest rates reduce the present value of future cash flows to be received by the investors or lenders. In addition, the causality seems to be mostly running from the interest rates to stock prices. They also disclose that there is a strong empirical linkage between money supply and stock prices and between stock prices and market interest rates. Further many studies also find similar results, like Le (2015); Sweis & Sabri (2016); Owusu-Antwi, et.al., (2017); Forgha, et.al., (2018); Aremu (2018); Onyinye, Jonathan & Emmanuel (2018).

Pierson (1968) concludes that monetary policy affects all rates, with greatest effect on short-term rates. Fama & Schwert (1977) found a statistically significant negative relationship between stock returns and future interest rate

changes. Based on the high correlation, they suggest the inclusion of the stock price movement in the inflation forecasting models. It is important to note that inflationary premium is one of the important factors that determine the prevailing market interest rate (Haseeb, Abidin, Hye & Hartani, 2018; Sanusi et al., 2017; Özmaden, Soter & Özmaden 2018).

Literature suggests that some governments may prefer external borrowing in foreign currency so as to mitigate the crowding-out effect. Crowding-out effect is an economic phenomenon that stem from government borrowing (Mahmoud *et al.*, 2013). An increase in government spending or a decrease in tax revenue would lead to a budget deficit that is later financed by increased government borrowing. Such a borrowing will increase demand for money and consequently pushes interest rate upward. The net effect is a reduction in private investment. Nguyen (2018) asserts that there are positive growth effects of fiscal policy across emerging markets and the study also finds interesting evidences that the external debt has non-linear effects on economic growth. Having discussed the importance of public finance and its impacts on economic growth, the following research questions are studied and analysed: Did the fluctuation in crude oil price influence government borrowing? What is the causality relationship between policy interest rate and government borrowing?

2. Data & Methodology

This study attempts to reveal the theoretical link between government borrowing and two explanatory variables – policy interest rate and crude oil price. Since both Malaysia and Indonesia are oil-producing countries, the tax collections from the oil and gas industry has been a worthy source of revenue for the governments. As such, changes in crude oil price are likely to influence the government’s fiscal policy. The crude oil price is proxied by West Texas Intermediate (WTI) whilst overnight policy rate (OPR) and bank interest rate (BIR) represent the policy rate for Malaysia and Indonesia respectively. The study uses quarterly secondary data spanning from March 2013 through June 2018, involving 22 data points. All economic data are obtained from Bank Negara Malaysia Statistical Bulletin and Indonesia Ministry of Finance. It is important to note that both OPR and BIR are short-term intervention rate set by the central banks - Bank Negara Malaysia and Bank Indonesia respectively.

2.1 Empirical Model

The empirical model is based upon expansionary fiscal policy and specifically formulated as follows:

$$GB_t = a - \beta_1 WTI_t - \beta_2 IR_t + \varepsilon_t \quad (1)$$

Where:

GB = Government Borrowing

a = intercept

WTI = Crude Oil Price

IR = Short-term Policy Interest Rate

ε_t = Error Terms

From the empirical model, the study stipulates negative relationship between government borrowing and the two explanatory variables. An increase in crude oil price will generate incremental revenue for the government and therefore reduce the level of government borrowing. Similarly, an increase in the level of interest rate will push borrowing cost upward and therefore reduce the level of government borrowing. It is somehow still debatable as to whether the current level of market interest rate is likely to influence government’s decision to increase borrowing. Technically, the policy interest rate specification in this empirical model contradicts the conventional theory of money supply.

The movements OPR and BIR are compared over the study period and presented in Figure 1 below. It is evident that the BIR is relatively higher and more erratic than the OPR. The high level of interest rate in Indonesia is attributed to the Asian Debt Crisis 1997 and the trend continues till today.

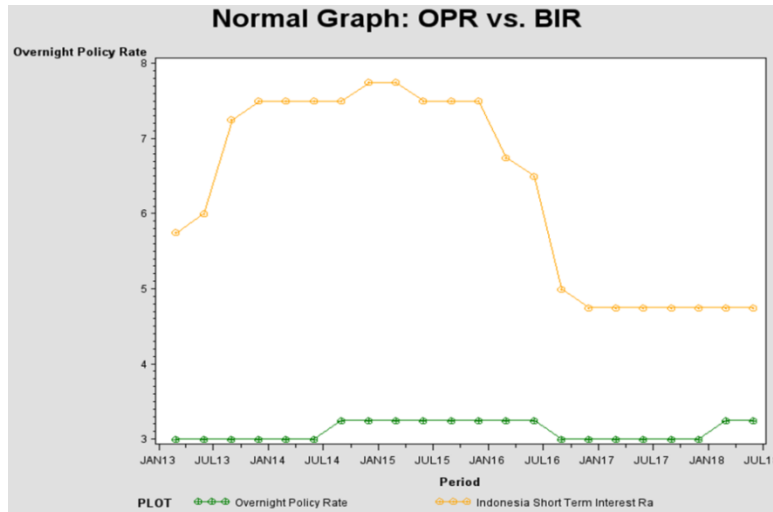


Figure 1. Movements of OPR versus BIR

In investigating the lead-lag relationship in the empirical model, the Autoregressive Distributed Lag (ARDL) bounds-testing methodology is deployed (Pesaran and Shin, 1999). This estimation method is selected due to its unique strength as compared to other conventional method like Engle and Granger (1987). Having 22 data points, ARDL is deemed as the best estimation tool. In addition, the ARDL approach examines the long-run equilibrium relationship between the variables regardless of whether the explanatory variables are characterized by I(0), I(1) or partially integrated (Pesaran *et al.*, 2000; Patnaik & Pillai 2017). One unique feature about ARDL model is its capability in handling limited sample size and yet it delivers robust results in relation to the cointegration analysis (Paseran *et al.*, 2000; Ali, Mahmoud & Mahmoud 2016).

To carry out the cointegration analysis via ARDL model, the following ARDL [p, q, r] equation is specified:

$$\Delta GB_t = \alpha_{GB} + \sum_{i=1}^p \lambda_{iGB} \Delta GB_{t-i} + \sum_{j=1}^q \lambda_{jGB} \Delta WTI_{t-j} + \sum_{k=1}^r \lambda_{kGB} \Delta IR_{t-k} + \delta_{1GB} GB_{t-1} + \delta_{2GB} WTI_{t-1} + \delta_{3GB} IR_{t-1} + \zeta_t \tag{2}$$

Specifically, Δ indicates change; α_{GB} denotes the intercept; ζ_t represents the white noise; λ is the short-run coefficient and δ is the corresponding long-term multiplier of the underlying ARDL model. The null hypothesis of no cointegration is tested by using the general F-statistics. Should the computed F-statistics be greater than the value of the upper bound, the null hypothesis is therefore rejected implying the presence of long-run relationship between the tested variables (Alkali & Imam 2016).

3. Empirical Findings

To begin with, the correlation matrix among all the variables is presented in Table 1. In the case of Malaysia, the WTI is moderately correlated with the government total debt. Similar finding is also observed in the Indonesian scenario. Both government borrowings and WTI are negatively correlated. With respect to the short-term policy rate, there is a high negative correlation between Indonesian external debt and BIR. In contrast, weak correlation is seen between OPR and Malaysia government borrowing.

Table 1. Pearson correlation analysis

Pearson Correlation Coefficients, N = 22					
Prob > r under H0: Rho=0					
	FedDebt	OPR	WTI	ExtDebt	BIR
FedDebt	1.00000	0.24788	-0.67355	-0.67355	-0.63820
Malaysia Federal Debt in RM mill		(0.2660)	(0.0006)	(0.0006)	(0.0014)
OPR	0.24788	1.00000	-0.42768	0.07136	0.38698
Malaysia Overnight Policy Rate	(0.2660)		(0.0471)	(0.7523)	(0.0752)

WTI	-0.67355	-0.42768	1.00000	-0.59691	0.24266
West Texas Intermediate in USD/Barrel	(0.0006)	(0.0471)		(0.0034)	(0.2766)
ExtDebt	0.95543	0.07136	-0.59691	1.00000	-0.78540
Indonesia Federal External Debt in USD mill	(<.0001)	(0.7523)	(0.0034)		(<.0001)
BIR	-0.63820	0.38698	0.24266	-0.78540	1.00000
Indonesia Short Term Interest Rate	(0.0014)	(0.0752)	(0.2766)	(<.0001)	

Table 2 shows the results from the ARDL estimation model and hypothesis testing is carried out to determine the presence of long-run equilibrium relationship. From the value of F-Statistic, the null hypothesis of no cointegration cannot be rejected as it stands lower than the upper-bound critical value of 5.8099. However, based upon Error Correction Representation via ARDL model in Table 3, there is a significant long-run relationship (at 10% level) between Indonesian government external borrowing and the two tested variables (Hussain et al., 2019). Furthermore, the presence of short-term dynamic relationship between WTI and government borrowing is also observed in this model.

Table 2. Optimum lag-length and ARDL bounds-testing approach (Indonesia)

Autoregressive Distributed Lag Estimates				
ARDL(1,0,0) selected based on Akaike Information Criterion				
Dependent variable: Indonesia Foreign External Debt (IFED)				
Regressor	Coefficient	Std Error	T-Ratio (Prob)	
IFED(-1)	0.776	0.127	6.067 (0.000)	
IBIR	-2472.400	1874.900	-1.318(0.205)	
COWTI	-130.610	61.741	-2.106(0.050)	
R-Squared	0.946	Adj R-Squared	0.936	

Testing for existence of a level relationship among the variables in the ARDL Model				
F-Statistic	95% Lower Bound	95% Upper Bound	90% Lower Bound	90% Upper Bound
1.8110	4.5123	5.8099	3.6370	4.6435

Table 3. Error correction representation for the selected ARDL model

ARDL(1,0,0) selected based on Akaike Information Criterion				
Dependent variable: dIFED				
Regressor	Coefficient	Std Error	T-Ratio (Prob)	
dIBIR	-2472.400	1874.900	-1.318 (0.205)	
dCOWTI	-130.050	61.741	-2.105(0.05)	
ecm(-1)	-0.224	0.127	-1.752(0.098)	
R-Squared	0.229	Adj R-Squared	0.093	
R-Squared & Adj R-Squared measures refer to the dependent variable				

In the case of Malaysia, there is no significant long-term and short-term relationship that can be established between the tested variables. From the ARDL bounds-testing in Table 4, the computed F-Statistic is very much lower than the upper-bound critical value. Similarly, the test results from the Error Correction Model in Table 5 do not provide much insight to the tested model (Ametorwo, 2016). Both WTI and short-term policy rate do not hold any statistically significant bearing on Malaysia government borrowing.

Table 4. Optimum lag-length and ARDL bounds-testing approach (Malaysia)

Autoregressive Distributed Lag Estimates				
ARDL(1,0,1) selected based on Akaike Information Criterion				
Dependent variable: Malaysia Federal Debt (MFD)				
Regressor	Coefficient	Std Error	T-Ratio (Prob)	
MFD(-1)	0.962	0.0628	15.313 (0.000)	
MOPR	32375.4	21572.4	1.5008 (0.153)	
COWTI	425.635	248.73	1.7112(0.106)	
COWTI (-1)	-384.733	257.77	-1.4925 (0.155)	
R-Squared	0.973	Adj R-Squared	0.966	

Testing for existence of a level relationship among the variables in the ARDL Model				
F-Statistic	95% Lower Bound	95% Upper Bound	90% Lower Bound	90% Upper Bound
0.2600	4.5123	5.8099	3.6370	4.6435

Table 5. Error correction representation for the selected ARDL model

ARDL(1,0,1) selected based on Akaike Information Criterion				
Dependent variable: dMFD				
Regressor	Coefficient	Std Error	T-Ratio (Prob)	
dMOPR	32375.4	21572.4	1.5008 (0.152)	
dCOWTI	425.635	248.735	1.7112(0.105)	
ecm(-1)	-0.037	0.062	-0.595(0.560)	
R-Squared	0.2042	Adj R-Squared	0.0053	
R-Squared & Adj R-Squared measures refer to the dependent variable				

The study addresses the issue of crowding-out effect by examining the effect of government borrowing on the level of interest rate. The results from ARDL bounds-testing do not support the presence of long-run equilibrium relationship between Malaysia short-term policy rate and government borrowing. Nevertheless, the Error Correction model delivers some interesting insight whereby the value of error correction term support the presence of long term relationship (at 10% level of significance) with almost 20% speed of adjustment towards equilibrium. There is also a significant short-term relationship between Malaysia government borrowing and the short-term policy rate. This suggests a short-run causality running from Malaysia government borrowing to OPR. To ensure the credibility of the estimated model, diagnostic tests are performed and reported. Overall, there is no major shortcoming in these ARDL models (Önder, 2018).

Table 6. Optimum lag-length and ARDL bounds-testing approach (Malaysia)

Autoregressive Distributed Lag Estimates				
ARDL(1,0,1) selected based on Akaike Information Criterion				
Dependent variable: Malaysia Overnight Policy Rate (MOPR)				
Regressor	Coefficient	Std Error	T-Ratio (Prob)	
MOPR(-1)	0.8111	0.0915	8.8618 (0.000)	
COWTI	-0.0013	0.0019	-0.6687 (0.513)	
COWTI (-1)	0.0031	0.0020	1.5223(0.146)	
MFD	0.7617E-6	0.4044E-6	1.8837 (0.077)	
R-Squared	0.5744	Adj R-Squared	0.4993	

Testing for existence of a level relationship among the variables in the ARDL Model				
F-Statistic	95% Lower Bound	95% Upper Bound	90% Lower Bound	90% Upper Bound
1.4461	3.1746	4.4340	2.4443	3.5057

Table 7. Error correction representation for the selected ARDL model

ARDL(1,0,1) selected based on Akaike Information Criterion			
Dependent variable: dMOPR			
Regressor	Coefficient	Std Error	T-Ratio (Prob)
dCOWTI	-0.0013	0.0019	-0.6687 (0.512)
dMFD	0.7617E-6	0.4044E-6	1.8837(0.076)
ecm(-1)	-0.1888	0.0915	-2.0632(0.054)
R-Squared	0.2449	Adj R-Squared	0.1116
R-Squared & Adj R-Squared measures refer to the dependent variable			

It is important to understand the economic implications from expansionary fiscal policy via government borrowing. The choice is either the government opts for domestic or foreign currency borrowing. About 75% of Malaysia federal debt is dominated in RM and any increase in government borrowing would trigger upward pressure on the level of interest rate. Such a development will definitely lead to the phenomenon of crowding out effect in the domestic money market (Altıntaş & Yacouba 2017; Ozkurt & Alpay 2018). With regard to policy implication, this study has clearly shown that any domestic borrowing by a government will result in the undesirable economic situation, that is, the crowding-out effect. As such, dealing with a foreign borrowing is viewed as the best option to ward off this detrimental effect. That was the prescription given by IMF to Indonesia during the Asian Debt Crisis 1997. At present, Malaysian government is negotiating with a Japanese bank in rising external financing to rejuvenate the domestic economic activities.

4. Conclusion

From the results of ARDL model, the study uncovers absence of long-term equilibrium relationship between government borrowings and the two explanatory variables. However, based upon Error Correction Representation via ARDL model, there is a significant long-run relation (at 10% level) between Indonesian government borrowing and the two tested variables. Ironically, this is not the case for Malaysia on both long-run and short-run relations. With respect to the short-run dynamics, there is a unidirectional causality running from crude oil price to Indonesian government borrowing. It appears that crude oil price plays a significant role in influencing Indonesian government's choice of public financing. As expected, the government borrowing in both countries are not influenced by the short-term policy rates at all. This finding is consistent with the Monetarist criticism that expansionary fiscal policy through increase in government borrowing would eventually lead to increase in the level of interest rate. As a whole, this study provides one imperative perspective for policy makers. The crowding-out effect is a domestic phenomenon, which is attributable to the domestic borrowing undertaken by a government.

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